# Commonwealth Ports Authority Public Notice Passenger Facility Charge (PFC) Notice of Intent No. 21-03-C-00-GSN, -GRO, and -TNI

# Effective Date of Public Notice: June 3, 2021

Pursuant to Title 14 Code of Federal Regulations (CFR) 158, *Passenger Facility Charges*, the Commonwealth Ports Authority (Authority), as owner and operator of the Francisco C. ADA/Saipan (GSN), Rota (GRO), and Tinian (TNI) International Airports (the Airports), hereby provides public notice of its intention to file Passenger Facility Charge Application (PFC) Notice of Intent No. 21-03-C-00-GSN, -GRO, and -TNI with the Federal Aviation Administration (FAA) to impose and use a PFC to fund, in whole, or, in part, eligible projects at the Airports. The Authority is posting this public notice as part of the PFC application process pursuant to 14 CFR Part 158.24. Excess PFC revenues collected by CPA will be used to support projects included within Notice of Intent No. 21-03-C-00-GSN, -GRO, and -TNI in accordance with 14 CFR § 158.39.

#### Public comment deadline:

As required under 14 CFR Part 158.24, the Authority is accepting public comments on PFC Notice of Intent No. 21-03-C-00-GSN, -GRO, and -TNI up to thirty (30) days after the date of posting this public notice on its Internet Web site. Comments must be received on or before *July 3, 2021*.

#### Comments may be mailed to:

Ms. Skye Hofschneider Comptroller Commonwealth Ports Authority P.O. Box 501055 Saipan, MP 96950-1055

# Projects for which the Authority is Seeking PFC Impose and Use Authority:

### 1. GSN Passenger Loading Bridge Replacement - Design & Construction - Gates 2, 3, and 6

Project Start Date: January 2019 Project End Date: October 2020 Impose and Use: \$4.50

### Funding Sources:

	Amount		
Approved AIP (Grant GSN 3-69-0002-87)	\$ 323,193		
Approved AIP (Grant GSN 3-69-0002-89)	\$ 5,971,217		
Approved AIP (Grant GSN 3-69-0002-92)	\$ 1,179,194		
PFC (Pay-as-you-go)	\$ 489,527		
Airport Funds	\$ -		
Total Project Costs	\$ 7,963,131		

### Project Description:

This project includes the design, construction, and installation of three passenger loading bridges at GSN. The passenger loading bridges will replace the prior bridges located at the Airport's Gates 2, 3, and 6.

### **Project Justification:**

Given that this project has been approved under AIP Grants GSN 3-69-0002-87, 3-69-0002-89 and 3-69-0002-92, no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of the AIP grant. PFC funding is being requested for this project given that no other avenues of funding are available.

# 2. GSN Passenger Loading Bridge Replacement - Construction - Gate 1

Project Start Date: September 2020 Project End Date: March 2022 Impose and Use: \$4.50

### Funding Sources:

	Amount
Anticipated AIP	\$ 2,808,521
PFC (Pay-as-you-go)	\$ 312,058
Airport Funds	\$ -
Total Project Costs	\$ 3,120,579

### Project Description:

This project includes the construction and installation of a passenger loading bridge at GSN. The passenger loading bridge will replace the prior bridge located at the Airport's Gate 1.

### **Project Justification:**

The passenger loading bridge previously located at Gate 1 at GSN was installed in 1997 and had therefore exceeded its 20-year useful life. Its aging had resulted in a deteriorated condition, and the bridge became prohibitively difficult to maintain. Therefore, the prior bridge was removed. The purchase and installation of a replacement passenger loading bridge at Gate 1 is necessary for the safe and efficient flow of passengers at the Airport. This project is eligible per FAA Order 5100.38D Table 3-7.

### 3. GSN Master Plan Update & AGIS Survey - Contractual Services

Project Start Date: April 2018 Project End Date: December 2020 Impose and Use: \$4.50

# Funding Sources:

	Amount	
Approved AIP Funds (3-69-0002-091)	\$ 1,269,999	
PFC (Pay-as-you-go)	\$ 30,000	
Airport Funds	\$ 288,166	
Total Project Costs	\$ 1,588,165	

# Project Description:

This project includes consulting services required to prepare an updated master plan, as well as data collection and GIS survey for the Francisco C. Ada / Saipan International Airport (GSN). The project updates the 2002 Airport Master Plan for GSN and prepares an initial GIS data set for GSN. The scope of work includes the following tasks: (1) Airport Master Plan, (2) Airports GIS Survey and GIS Data, (3) Airport Layout Plan Set, (4) Final Documentation, and (5) Project Management and Administration. The original estimate for the scope of work was \$1,299,999. An AIP grant was awarded in the amount of 100% of the first \$1,000,000 and 90 percent thereafter, totaling \$1,269,999.

PFC funding is being requested for the local match of this grant. In addition, two amendments to the work were required. The work required for the two amendments was funded with local funds, for which no PFC funding is being requested.

### **Project Justification:**

Given that this project has been approved under AIP Grants 3-69-0002-091, no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of the AIP grant.

# 4. GSN 1,500-Gallon ARFF Vehicle

Project Start Date: December 2017 Project End Date: October 2018 Impose and Use: \$4.50

# Funding Sources:

	Amount	
Approved AIP Funds (3-69-0002-090-2017)	\$	621,000
PFC (Pay-as-you-go)	\$	144,663
Airport Funds	\$	-
Total Project Costs	\$	765,663

### Project Description:

This project includes the purchase of a 1,500-gallon Oshkosh Striker ARFF vehicle at GSN. The newly purchased Vehicle C-6 was acquired in 2018 and replaced Vehicle C-8 which was procured in 2003 and had exceeded its useful life.

### **Project Justification:**

Given that this project has been approved under AIP Grant 3-69-0002-090-2017, no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of the AIP grant.

# 5. TNI Airfield Marking Improvements

Project Start Date: September 2018 Project End Date: September 2019 Impose and Use: \$4.50

### Funding Sources:

	Amount	
Approved AIP TNI 3-69-0011-27-2016	\$	104,981
Approved AIP TNI 3-69-0011-29-2018	\$	945,302
PFC (Pay-as-you-go)	\$	101,481
Airport Funds	\$	-
Total Project Costs	\$ 1,151,765	

### Project Description:

This project includes the design and construction services required for the improvement of faded airfield markings at TNI. All airfield markings at TNI were repainted, including the runway, parallel taxiway, connecting taxiways and parking apron.

### Project Justification:

Given that this project has been approved under AIP Grants 3-69-0011-27-2016 and 3-69-0011-29-2018, no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of the AIP grants.

# 6. TNI Terminal Building Rehabilitation

Project Start Date: June 2015 Project End Date: October 2018 Impose and Use: \$4.50

# Funding Sources:

	A	Amount	
Approved AIP Entitlement	\$	-	
PFC (Pay-as-you-go)	\$	1,382,848	
Other (OIA CIP Grant)	\$	2,445,858	
Total Project Costs	\$3	\$ 3,828,706	

### Project Description:

This project includes design and construction services related to the completion of the departure terminal at TNI. The new departure terminal was constructed in 2007; however, it was incomplete due to lack of funding. Although the exterior construction was completed, components such as constructing a connecting walkway between the two terminals, structural retrofitting, and installation of baggage handling conveyor systems had not yet occurred. The continuation of the departure terminal project commenced in June 2015 and was completed in October 2018. This scope of work included design and construction services related to structural retrofitting, connection of the two terminals with an ADA compliant ramp, rehabilitation of the existing (arrivals) terminal restroom, construction of a pre-TSA restroom in the departure terminal, replacement of the high roof and waterproofing of the low roof of the existing terminal, exterior improvements, installation of two new baggage handling conveyor systems (one at the arrivals terminal and one at the departures terminal), and miscellaneous interior and exterior improvements to both terminals. The footprint of the terminal building was not altered as a result of this 2015 project.

Approximately 85% of the square footage of the Airport is eligible for PFC funding. CPA is requesting PFC funding for 36% of the project costs. Therefore, the PFC request for this project does not exceed overall PFC eligibility.

### **Project Justification:**

The completion of the departures terminal at the Airport allows for aircraft with 200-passenger capacity, such as the B-757, to utilize the Airport on direct flights from the US and international destinations from Tinian. The additional square footage provided by the departures terminal is necessary to allow for the additional anticipated capacity at the Airport, further this project allowed for the completion of the departure terminal project. Structural retrofitting was a necessary in order to ensure that the Airport is meeting safety code standards in the event of an earthquake.

The arrivals terminal was constructed in 1982, and no major rehabilitations had been undertaken to the arrival terminal prior to the implementation of this project. As a result, the facility was approaching the end of its useful life. Its restrooms were aging and in need of rehabilitation, and the roof was exhibiting water damage. Rehabilitation to the arrival terminal restrooms and roofing was necessary in order to provide for a functioning facility which can be utilized by the traveling public.

Prior to the implementation of this project, no baggage handling conveyor systems were in place at the Airport. Bags were manually transferred throughout the Airport, which inhibited capacity. A baggage handling system was needed in order to improve the processing efficiency of passengers and their baggage.

# 7. TNI Perimeter Fence Replacement

Project Start Date: January 2020 Project End Date: September 2020 Impose and Use: \$4.50

### Funding Sources:

	Amount
Approved AIP Funds (3-69-0011-031-2019)	\$ 2,778,885
PFC (Pay-as-you-go)	\$ 86,510
Airport Funds	\$ -
Total Project Costs	\$ 2,865,395

### Project Description:

This project involves the replacement of perimeter fencing at TNI. The entire perimeter fencing is being replaced, with the exception of those portions which were leased to the Department of Defense. The fencing was originally installed in 1993, with major realignment work occurring in 2004 due to the construction of the Airport's Runway 8/26. The fencing underwent substantial damage due to Super Typhoon Yutu in October 2018.

### **Project Justification:**

Given that this project has been approved under AIP Grant 3-69-0011-031-2019, no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of the AIP grant. PFC funding is being requested for the perimeter fence replacement given that no other avenues of funding are available.

### 8. GRO Perimeter Fence Replacement

Project Start Date: September 2020 Project End Date: September 2021 Impose and Use: \$4.50

### Funding Sources:

	Amount	
Approved AIP (GRO 3-69-0003-27)	\$ 275,392	
Approved AIP (GRO 3-69-0003-32)	\$ 2,842,450	
Approved AIP (GRO 3-69-0003-33)	\$ 2,144,513	
PFC (Pay-as-you-go)	\$ 315,279	
_Airport Funds	\$ -	
Total Project Costs	\$ 5,577,634	

# Project Description:

This project involves the replacement of all perimeter fencing at GRO. The fencing was last previously replaced in 1994 and underwent substantial damage due to Super Typhoon Yutu in October 2018.

# Project Justification:

Given that this project has been approved under AIP Grants 3-69-0003-27, -32, and -33, no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of AIP grant 3-69-0003-32 (the remaining grants are 100% funded, with no local share). PFC funding is being requested for the perimeter fence replacement given that no other avenues of funding are available.

# 9. GRO Airfield Marking & Signage

Project Start Date: July 2019 Project End Date: May 2020 Impose and Use: \$4.50

# Funding Sources:

	Amount
Approved AIP (GRO 3-69-0003-26	\$ 123,000
Approved AIP (GRO 3-69-0003-31	\$ 1,093,348
PFC (Pay-as-you-go)	\$ 121,483
Airport Funds	\$ -
Total Project Costs	\$ 1,337,831

### Project Description:

This project includes the services required for the replacement of airfield markings and signage at GRO. All airfield markings and signs at GRO are being replaced, including those located at the runway, taxiways, and parking apron. The markings and signs were recommended for replacement by FAA's certification inspector due to extreme paint build-up and faded signage.

### Project Justification:

Given that this project has been approved under AIP Grants 33-69-0003-26 (dated July 2016) and 3-69-0003-31 (dated August 2018), no additional justification is needed for PFC application purposes, per FAA Memorandum PFC Update, PFC 73-20, dated January 22, 2020. The scope of this project has not changed, and the requested PFC amount is only for the local match of the AIP grants.

# 10. PFC Development and Implementation Assistance

Project Start Date: January 2020 Project End Date: January 2021 Impose and Use: \$4.50

### Funding Sources:

		Amount	
Approved AIP Entitlement	\$	-	
Anticipated AIP Entitlement	\$	-	
PFC (Pay-as-you-go)	\$	94,440	
Airport Funds	\$	-	
Total Project Costs	\$	94,440	

### Project Description:

This project includes direct costs associated with the development and implementation of the Authority's application to impose and use PFC revenue for the projects listed in this application in accordance with Part 158 as follows:

- Gathering the necessary project, financial, and statistical information
- Preparing the required public notice
- Preparing the required airline consultation notice
- Ensuring that all procedural requirements are met for the airline meeting
- Preparing the impose and use application
- Preparing responses to air carrier comments
- Preparing the completed application for submittal to the FAA
- Preparing the airline notice of FAA approval.

### **Project Justification:**

Retaining a PFC consultant helps ensure PFC applications are filed according to the rules and regulations determined by the FAA. This project is eligible in accordance with Section 158.3, "allowable cost" as explained in that section's preamble.

### **Class of Carriers Excluded From Collecting a PFC**

No class of carrier is currently excluded from the requirement to collect PFCs at the collecting three airports.

#### PFC Level

A four dollar and fifty cents (\$4.50) charge on eligible enplaned passengers at the Airports.

#### Charge Effective Date

Based on charge expiration date of PFC Application No. 18-02-C-00-\*\*\*, the charge effective date is estimated to be September 30, 2019.

#### Charge Expiration Date

The charge expiration date is April 1, 2021.

#### **Estimated Total PFC Revenue**

The Authority estimates the total PFC revenue for the Notice of Intent to be \$3,078,289.